



Riverside County
Board of Education

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DATE: August 23, 2023

TO: Mr. Terrence Davis, District Superintendent
Ms. Mayra Anguiano, Board President
Mr. Victor Herrera, Assistant Superintendent, Business Services
Dr. Tonia Causey-Bush, Assistant Superintendent, Academic Services
Banning Unified School District

FROM: Edwin Gomez, Ed.D., Riverside County Superintendent of Schools

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SUBJECT: 2023-24 LCAP and ADOPTED BUDGET – APPROVAL

The County Superintendent of Schools is required to review and approve the district's Local Control and Accountability Plan or the annual update to an existing Local Control and Accountability Plan prior to the approval of the district's Adopted Budget [Education Code Section 42127(d)(2)].

Adopted Local Control and Accountability Plan

In accordance with California Education Code (EC) Section 52070, our office has completed its review of the district's 2023-24 Local Control and Accountability Plan (LCAP) to determine whether it adheres to the guidelines adopted by the State Board of Education (SBE).

The district's adopted LCAP has been analyzed to determine whether:

- The plan adheres to the template adopted by the State Board of Education.
- The budget includes sufficient expenditures to implement the actions and strategies included in the plan, based on the projected costs included in the plan.
- The plan adheres to the expenditure requirements for funds apportioned on the basis of the number and concentration of unduplicated pupils.
- The plan includes the calculations to determine whether there is required carryover. If applicable, the plan includes a description of the planned uses of the specified funds and a description of how the planned uses of those funds satisfy the requirements for specific actions to be considered as contributing toward meeting the increased or improved services requirement.

The district's adopted LCAP has been analyzed in the context of the guidance provided by the California County Superintendents and the California Department of

Education (CDE). Based on our analysis, the district’s Local Control and Accountability Plan for the 2023-24 fiscal year has been **approved** by the Riverside County Superintendent of Schools. Our goal is to further enhance the performance of students by providing feedback and inquiry questions that will support the refinement of future Local Control and Accountability Plans and any additional plans designed to close the achievement gap in metrics that impact student preparedness for college and career.

Student Achievement

The purpose of the LCAP is to ensure that all students graduate from high school with the skills necessary to be successful in both college and career. The Riverside County Office of Education conducted a review of research on TK-12 college readiness indicators to identify those that would align with the LCAP purpose and have the greatest impact. As a result of this research, we recommend that local education agencies (LEAs) closely monitor the metrics listed in the data table below for all student groups.

Banning Unified School District Student Groups – Program Participation Status						
Indicator	LEA	Socioeconomically Disadvantaged	English Learner	Foster Youth	Homeless Youth	Students with Disabilities
Enrollment Count 2022 ¹	4,430	4,102	821	53	503	623
Enrollment Percent 2022 ¹	N/A	92.6	18.5	1.2	11.4	14.1
English Language Arts (ELA) Distance from Standard 2022 ¹	-79.7	-81.6	-96.8	-123.7	-104.0	-140.0
Mathematics Distance from Standard 2022 ¹	-118.2	-119.8	-128.1	-147.6	-136.0	-175.1
English Learner Progress Indicator 2022 ¹	N/A	N/A	39.4	N/A	N/A	N/A
Reclassified Fluent English Proficient Rate 2022 ²⁺	=	=	=	=	=	=
Graduation Rate 2022 ¹	84.2	83.6	86.2	50.0	65.3	77.6
College and Career Prepared Rate 2022	#	#	#	#	#	#
A-G Completion Rate 2022 ¹	23.4	22.8	13.8	8.3	14.3	6.1
Career Technical Education (CTE) Completion Rate 2022 ¹	19.3	19.6	15.5	0.0	12.2	18.4
Dropout Rate 2022 ²	13.1	13.5	9.1	46.2	29.2	10.4

Banning Unified School District Student Groups – Race/Ethnicity									
Indicator	LEA	American Indian	Asian	Black/African American	Filipino	Hispanic	Pacific Islander	White	Two or More Races
A-G Completion Rate 2022 ¹	23.4	10.0	46.7	22.2	N/A	24.3	N/A	13.9	25.0
Career Technical Education (CTE) Completion Rate 2022 ¹	19.3	15.0	6.7	18.5	N/A	22.3	N/A	11.1	8.3
Dropout Rate 2022 ²	13.1	10.5	0.0	34.6	*	11.0	*	24.3	0.0
Chronic Absenteeism Rate 2022 ¹	44.3	49.0	29.5	50.0	22.6	44.0	N/A	46.7	53.0
Suspension Rate 2022 ¹	6.7	20.9	2.7	12.0	4.3	5.8	N/A	7.5	7.4
Expulsion Rate 2022 ²	0.6	0.9	0.0	1.4	0.0	0.6	*	0.6	0.0
¹ California School Dashboard/Dashboard Additional Report Files ² CDE Dataquest and Files † Indicator Includes Charter Schools Within the District * Data Suppressed for Student Privacy Reasons = Data Unavailable Due to California Department of Education Delay in Release # Data Unavailable Due to CA School Dashboard Suspension Due to the COVID-19 Pandemic									

We offer the following commendations and inquiry questions to consider for the implementation of the 2023-24 Local Control and Accountability Plan and the refinement of the plan in future years.

Student Success in Academics

The district is to be commended for its local measures indicating academic accelerated gains of one or more levels of K-3 reading and an increase in 1st - 7th grade mathematics scores. The district is also to be commended on providing instructional coaches to provide support for teachers, professional learning experiences, and curricular support in English language arts (ELA), mathematics, and technology integration with a focus on students needing additional support to succeed.

Additional dialogue related to the questions below may support achievement of the goals and desired outcomes aligned to student academic achievement:

- How might the district leverage its strategic plan to include identifying content-specific skills in ELA, mathematics, and science to set growth targets of these skills and then develop teacher training focused on meeting the desired outcomes?

- How might the district use disaggregated student data for the purpose of monitoring student progress and implement strategies, such as Plan-Do-Study-Act (PDSA) cycles and root-cause analysis to support learning outcomes and continuous improvement?

Student Access, Enrollment, and Success in Rigorous Coursework

The district is to be commended on greatly enhancing the secondary English Language Development (ELD) pathway and adoption of new A-G approved ELD courses as well as increasing funding for four additional Career Technical Education (CTE) teachers. The district is to be commended further on offering a summer school program to support learning recovery and expanded learning time for all students as well as adding two counselors who are designated to oversee the college and career path of English Learner student group at the secondary level.

Additional dialogue related to the questions below may support achievement of the goals and desired outcomes aligned to student access, enrollment, and success in rigorous coursework:

- How might the district use common formative assessment measures to identify learning gaps for all significant student groups early in the academic year in order to provide immediate response and support?
- How might the district identify and utilize systems to train and evaluate the effectiveness of the newly implemented coaching support across all areas?

Student Engagement and School Climate

The district is to be commended for its efforts to engage with education partners through a multiple-lens approach. The district is also to be commended for its efforts on targeting the social-emotional needs of students by creating positions for a homeless and foster youth liaison, a district Outreach Specialist, as well as a Child Welfare and Attendance Coordinator. In addition, the district has made efforts to increase parent engagement through a newly established Parent Center. Furthermore, additional staff have been added to provide extra-curricular and educational enrichment opportunities for all students.

Additional dialogue related to the questions below may support achievement of the goals and desired outcomes aligned to student engagement and school climate:

- How might the district further engage in a collaborative process to identify proactive measures to impact the efficacy on pupil engagement and school climate of the newly created positions of the Child Welfare and Attendance Coordinator as well as the Community and Family Liaison?
- How might the district continue to strengthen its mental health initiative through a tiered intervention plan to address the identification of student needs as well as strengthen its referral process to increase school engagement, attendance, and connectedness to the school community?

To access resources and tools that will support future LCAP development, please go to <https://www.rcoe.us/lcap-support>.

Adopted Budget

The district's Adopted Budget was developed in the context of the Governor's 2023-24 May Revise. Subsequently, the 2023-24 State Budget was adopted, which contained differences from the May Revise. The district should update and revise its budget projections to reflect changes in available funding.

Based on our analysis of the information submitted, and our assessment of revenue changes in the enacted State Budget, we **approve** the district's budget, but would like to highlight the following:

Enrollment and Average Daily Attendance (ADA) – The district estimates 4,008 ADA for the current fiscal year, or a 2.5 percent increase from the certified 2022-23 P-2 ADA. For 2024-25, the district projects a 0.2 percent decrease in ADA. For 2025-26, the district projects a 1.8 percent decrease in ADA. It will be important for the district to monitor enrollment in the current and subsequent years to ensure accurate LCFF revenue and plan accordingly.

Local Control Funding Formula (LCFF) – The district's Adopted Budget included Cost-of-Living Adjustments (COLAs) for LCFF funding of 8.22 percent, 3.94 percent, and 3.29 percent for the 2023-24, 2024-25, and 2025-26 fiscal years, respectively. Our office recommends a contingency plan should LCFF funding not materialize as projected in the 2023-24 State Budget.

Unrestricted Deficit Spending – The district's Adopted Budget indicates a positive ending balance for all funds in the 2023-24 fiscal year. For the unrestricted General Fund, the district anticipates expenditures and uses will not exceed revenues and sources through 2025-26.

Employee Negotiations – As of the board date, June 28, 2023, the district reports salary and benefit negotiations are complete with the certificated bargaining unit for the 2023-24 fiscal year.

The district reports salary and benefit negotiations continue with the classified bargaining unit for the 2023-24 fiscal year. Prior to entering into a written agreement, California Government Code (GC) Section 3547.5 requires a public school employer to publicly disclose the major provisions of a collective bargaining agreement, including but not limited to, the costs incurred in the current and subsequent fiscal years. The disclosure must include a written certification signed by the district superintendent and chief business official that the district can meet the costs incurred by the district during the term of the agreement. Therefore, please make available to the public and submit a disclosure to our office at least ten (10) working days prior to the date on which the governing board is to take action on a proposed agreement.

Reserve for Economic Uncertainties – The minimum state-required reserve for a district of Banning Unified School District's size is 3.0 percent; however, the governing board requires the district maintain a 4.5 percent reserve for economic uncertainties. In light of the current fiscal environment, our office recommends districts maintain reserves higher than the minimum and commends the district's board for this fiscally prudent practice. The district projects to meet

the minimum-reserve requirement, and board-required reserve, in the current and two subsequent fiscal years. Additionally, existing law imposes a 10 percent cap on the amount school districts can maintain in their reserves in fiscal years immediately succeeding those in which the Public School System Stabilization Account balance is at least 3 percent of TK-12 Prop. 98 funding. This condition was met with the 2022-23 deposit amount, triggering the local reserve cap for the 2023-24 fiscal year. The district projects to meet the imposed 10 percent reserve cap.

Cash Management – Attention to cash solvency remains a critical fiscal practice and should continue to be prioritized in the coming year. The district projects sufficient cash balances to cover projected expenditures during the 2023-24 fiscal year. Should the district identify the need for temporary borrowing options, our office strongly advises districts to consult with legal counsel and independent auditors prior to using Cafeteria Special Revenue Fund (Fund 13) and Building Fund (Fund 21) for temporary interfund borrowing purposes to remedy cash shortfalls.

AB 2756 – Current law, as enacted through AB 2756 (Chapter 52, Statutes of 2004), requires the County Superintendent to review and consider any studies, reports, evaluations, or audits that may contain evidence a district is showing fiscal distress. Our office did not receive any such reports for the district.

Conclusion

Our office commends the district for its efforts thus far to preserve its fiscal solvency and maintain a quality education program for its students. If we can be of further assistance, please do not hesitate to contact our office.